ATTACHMENT 2 - Strategic Assessment



Central Coast Council **Strategic Planning Framework Assessment**925-993 The Entrance Road and 137-145 Bakali Road, Forresters Beach

PP/33/2012; January 2019

Relationship to strategic planning framework

Where a regional or sub-regional plan is in place:

1. Is the planning proposal consistent with the objectives and actions of the applicable regional, sub-regional or district plan (including any exhibited draft plans or strategies)?

Central Coast Regional Plan 2036

The Central Coast Regional Strategy 2036 (CCRP) applies to the Central Coast local government area (LGA). The Planning Proposal will assist Council in meeting the targets set by the State Government in the Regional Strategy for provision of housing and/or jobs.

The CCRP is to provide the basis of the planning by the local government sets out a number of actions. The table below demonstrates that the Planning Proposal is consistent with the relevant actions identified in the CCRP:

12	Direction 12: Protect and manage environmental values		
12	Action	Assessment	
12.1	Identify terrestrial and aquatic biodiversity values and protect areas of high environmental value to sustain the lifestyle, economic success and environmental health of the region.	The land that accommodates the EEC is considered to have high environmental value and is therefore proposed to be protected by including it in the E2 zone.	
12.5	Sensitively manage natural areas on the fringe of the urban areas and in the west of the region to mitigate land use incompatibility issues and provide important quality of life and tourism benefits for the region.	The land that accommodates the EEC is considered to have high environmental value and is therefore proposed to be protected by including it in the E2 zone.	
	Direction 15: Create a well-planned, compact settlement pattern		
15			
	Action	Assessment	
15.1	Create a well-planned, functional and compact settlement pattern around existing urban and employment areas, the Warnervale-Wadalba release area, the Northern and Southern Growth Corridors, existing rural villages and sites	Assessment The subject land is located adjacent to the existing urban area of Forresters Beach. The proposed residential zoned area will not encroach into the environmentally sensitive wetland vegetation.	
	Create a well-planned, functional and compact settlement pattern around existing urban and employment areas, the Warnervale-Wadalba release area, the Northern and Southern Growth	The subject land is located adjacent to the existing urban area of Forresters Beach. The proposed residential zoned area will not encroach into the environmentally sensitive	
15.1	Create a well-planned, functional and compact settlement pattern around existing urban and employment areas, the Warnervale-Wadalba release area, the Northern and Southern Growth Corridors, existing rural villages and sites included in an endorsed local strategy. Ensure the settlement pattern responds to settlement planning principles and does not	The subject land is located adjacent to the existing urban area of Forresters Beach. The proposed residential zoned area will not encroach into the environmentally sensitive wetland vegetation. The subject land is located adjacent to the existing urban area of Forresters Beach. The proposed residential zoned area will not encroach into the environmentally sensitive wetland vegetation.	

17.1	Align land use and infrastructure planning to maximise the use and capacity of existing infrastructure, and the efficiency of new infrastructure.	The subject land is serviced by existing water and sewerage systems. However due to the increased demand generated by the additional future dwellings, the sewage pump station and surrounding mains would be required to be augmented.
22	Direction 22: Deliver housing in new release communities Action	se areas that are best suited to building new Assessment
		This Planning Proposal is in effect a review of

 Table 1: Central Coast Regional Plan Assessment

2. Is the planning proposal consistent with the local Council's Community Strategic Plan, or other local strategic plan?

Central Coast Community Strategic Plan – One: Central Coast

The Central Coast Community Strategic Plan outlines a set of guiding principles, aspirations and values for the community. These reflect on social, economic, environmental and governance aspects for now and the future.

The following strategies outlined in the Community Strategic Plan are applicable to this Planning Proposal:

Theme - Green		
Focus Area – Cherished and Protected Natural Beauty		
Strategies	Assessment	
F1 – Protect our rich environmental heritage by conserving beaches, waterways, bushland, wildlife corridors and inland areas and the diversity of local native species.	The land that accommodates the EEC is considered to have high environmental value and is therefore proposed to be protected by including it in the E2 zone.	
F2 – Promote greening and ensure the wellbeing of communities through the protection of local bushland, urban trees, tree canopies and expansion of the Coastal Open Space System. (COSS)	The land that accommodates the EEC is considered to have high environmental value and is therefore proposed to be protected by including it in the E2 zone.	

Theme - Responsibility		
Focus Area – Balanced and sustainable development		
Assessment		
The land that is suitable for residential development is proposed to be zoned R2 and the land that accommodates the EEC and has high environmental value is proposed to be zoned E2.		

Table 2 – Community Strategic Plan Assessment

Biodiversity Strategy

The Biodiversity Strategy (2008) provides a framework and guide for the management of biodiversity in Gosford area that is consistent with regional, state, national and international strategies, plans and policies. The following Actions in the Biodiversity Strategy is applicable to the Planning Proposal:

- 3 Environmental zoned lands need to be retained with current minimum lot area standards to enable the lot sizes to allow sufficient space for land uses to occur without loss of biodiversity.
- 7 Focus development around existing urban centres to maintain the urban development in the existing urban footprint to protect agricultural and environmentally sensitive lands.

The Planning Proposal is consistent with this Strategy in that it proposes to rationalise the residential zone along the Central Coast Highway frontage and protect all the EEC under an appropriate E2 Environmental Conservation zone. The existing rural residential land with access off Bakali Road is zoned 7(c2) and is therefore not within the urban footprint. However, this land is adjacent to urban land and subdivision/development controls are able to ensure that future development does not adversely impact on the conservation value of the 7(a) zoned land on the western side of Bakali Road.

Coastal Open Space System Strategy

The COSS Strategy does not identify any part of the subject site as being required for the Coastal Open Space System. The land does adjoin Current and Proposed COSS land located on the western side of Bakali Road.

Residential Strategy

The Residential Strategy states that:

Rural Scenic Protection [7(c2)] and Rural Conservation [7(a)] zoned land are key components in creating the character of the area, as well as being significant ecological elements of Gosford. These areas should not be seen as holding zones for residential subdivision or zones that allow more intense development. The quality of the areas themselves is important with the retention of the existing balance between natural bushland and man-made rural environment a key to this quality.

Regarding this statement the following Actions are specified:

The determination of proposed rezonings involving Rural Scenic Protection and Conservation zoned land should be assessed for its effects on those aspects which are important to the natural characteristics of Gosford. These include water quality, retention of visually important and species significant flora, the protection of significant faunal habitats and maintenance on non-urban buffers between urban areas.

Rural Conservation and Scenic Protection areas are an acknowledged important element in the natural characteristics of Gosford and should not be seen as "future" residential land.

The proposed Residential zoning of the land fronting the Central Coast Highway reflects the existing residential character of the area. The proposed zoning of land accommodating an Endangered Ecological Community and which is flood liable to E2 reflects the natural characteristics of the land and is thus consistent with this strategy.

The 7(c2) zoned land to the west of the existing houses fronting the Central Coast Highway is serviced by water and sewer. Any stormwater runoff would have to be restricted to pre-development flows so as not to adversely impact on the water quality of Wamberal Lagoon. This is addressed in the accompanying DCP.

Draft Residential Strategy

The Draft Residential Strategy identifies the following objective and goal relevant to the Planning Proposal:

Objective - Ensure adequate supply of land and sites for residential development.

Goal - locating housing supply to minimise impact on physical characteristics and infrastructure capabilities.

This objective and goal is explained as:

The depletion of natural resources has led to the adoption of sustainable development policies by government. These policies promote, as its ideal solution, the use and renewal of existing resources. This ideal, as it relates to housing, translates to a primary emphasis upon redevelopment of existing urban areas within the existing 'urban footprint'.

The land fronting the Central Coast Highway is already developed on residential sized lots and is serviced by existing infrastructure. Hence zoning such land to residential is a rationalisation of the existing urban footprint, not an expansion of it. Likewise the zoning of the rural residential land to the west of these houses to R2 is a rationalisation of the zone boundary as this land directly adjoins the urban footprint.

Policy D2.02 – Rezoning of Land Zoned Conservation & Scenic Protection (Conservation) 7(a)/Environmental Conservation E2

As part of the subject land is zoned 7(a), this Policy applies. The Policy objectives are:

1 To define objectives for the Conservation 7(a) / E2 zone to ensure the long term preservation of the scenic and environmental qualities of the region and to ensure Planning Proposals (ie LEPs) are consistent with the prescribed objectives.

To establish criteria to be used by Council to assess requirements to prepare a Planning Proposal. (ie local environmental plan) primarily for the purpose of providing dedication of strategically environmentally/scenically important land for the community benefit in exchange for additional development rights having regard to the land's attributes pertaining to the zone boundary of the 7(a) Conservation zone / Environmental Conservation E2, but also for the purpose to alter the zone, uses, subdivision or other provisions.

The objectives of the 7(a) zone are:

- a The conservation and rehabilitation of areas of high environmental value.
- b The preservation and rehabilitation of areas of high visual and scenic quality in the natural landscape.
- c The provision and retention of suitable habitats for native flora and fauna.
- d The prohibition of development on or within proximity to significant ecosystems, including rainforests, estuarine wetlands etc.
- e The provision and retention of areas of visual contrast within the City, particularly the "backdrop" created by retention to the ridgelines in their natural state.
- f The provision of opportunities for informal recreation pursuits, such as bushwalking, picnic areas, environmental education, etc in appropriate locations.
- g The minimisation or prohibition of development so that the environmental and visual qualities of the natural areas are not eroded by the cumulative impact of incremental individually minor developments.
- h The minimisation or prohibition of development in areas that are unsuitable for development by virtue of soil erosion, land slip, slope instability, coastal erosion or bushfire hazard.

As the north-eastern part of the subject land is zoned 7(a) it has been identified as having characteristics of environmental value, scenic quality and habitat for native flora and fauna. As this part of the site is proposed to be zoned E2 Environmental Conservation the conservation and preservation of the existing vegetation will be continued which is consistent with this Policy and the objectives mentioned above.

Coastal Lagoons Management Plan

The whole of the subject site is within the Wamberal Lagoon Catchment. Land on the eastern side of the Central Coast Highway is zoned R2 and drains westward through the subject site, to the adjoining land to the west that is zoned 7(a) Conservation and is identified as Existing COSS and Proposed COSS.

The Coastal Lagoons Management Plan has the following relevant strategy:

Restrict any rezoning of land within the lagoon catchments that increases density of development.

The proposed residential zoning of the land fronting the Central Coast Highway reflects the residential scale development currently in existence. Although the extended residential zone to the west of the existing row of houses represents an increase in density, it is of sufficient area to accommodate erosion control and stormwater detention measures thus ensuring any threat to the water quality of Wamberal Lagoon is not exacerbated. Any future subdivision is required to be implemented in accordance with Gosford DCP 2013 with chapters relevant to water quality being Chapter 6.3 Erosion and Sedimentation Control and Chapter 6.7 Water Cycle Management. It is also proposed to specifically address water quality and drainage, as they relate to the subject land, via a new chapter in the Gosford DCP 2013.

Draft Coastal Zone Management Plan for Gosford Coastal Lagoons

The Gosford Lagoons Coastal Zone Management Plan provides a strategic framework and action plan for the future management of Wamberal Lagoon, Terrigal Lagoon, Avoca Lake and Cockrone Lake. The Final Draft Coastal Zone Management Plan for Gosford Lagoons was adopted by the former Gosford Council on 9 June 2015 but is yet to be certified by the Minister for Planning. The objectives of the Coastal Zone Management Plan are outlined below:

- To improve water quality
- To improve the condition of natural bushland and riparian vegetation
- To improve water bird habitat
- To protect threatened species
- To protect aquatic and marine vegetation
- To protect wetland fauna such as fish
- To protect the educational value of Wamberal Lagoon
- To protect the flood mitigation value of the entrance management policy
- To protect the recreational swimming value (primary contact water quality)
- To protect the tourism value
- To protect indigenous cultural heritage

The whole of the subject site is within the Wamberal Lagoon Catchment. Land on the eastern side of the Central Coast Highway is zoned R2 and drains westward through the subject site, to the adjoining land to the west that is zoned 7(a) Conservation and is identified as COSS land.

The proposed residential zoning of the land fronting the Central Coast Highway reflects the residential scale development currently in existence. Although the extended residential zone to the west of the existing row of houses represents an increase in density, it is of sufficient area to accommodate erosion control and stormwater detention measures thus ensuring any threat to the water quality of Wamberal Lagoon is not exacerbated. Any future subdivision is required to be implemented in accordance with Gosford DCP 2013 with chapters relevant to water quality being Chapter 6.3 Erosion and Sedimentation Control and Chapter 6.7 Water Cycle Management. It is also proposed to specifically address water quality and drainage, as they relate to the subject land, via a new chapter in the DCP.

The land that accommodates Endangered Ecological Communities is proposed to be zoned E2 Environmental Conservation which will protect the threatened species currently on the site.

3. Is the planning proposal consistent with applicable state environmental planning policies?

The proposal has been considered against the relevant State Environmental Planning Policies (SEPP) as detailed below.

State Environmental Planning Policy	Comment
SEPP No 19 – Bushland in Urban Areas	
The general aim of this Policy is to protect and preserve bushland within the urban areas referred to in Schedule 1 because of: (a) its value to the community as part of the natural heritage, (b) its aesthetic value, and (c) its value as a recreational, educational and scientific resource. The specific aims of this policy are: (a) to protect the remnants of plant communities which were once characteristic of	There is a vegetation community on the subject land that is identified as an Ecologically Endangered Community (EEC). In accordance with SEPP 19 this vegetation is proposed to be protected by being included in zone E2 and retained in parcels of a size which will enable this community to survive in the long term. The existing overland flowpath is proposed to be located within the proposed R2 zone as the flowpath will form part of urban drainage system.
land now within an urban area,	
(b) to retain bushland in parcels of a size and configuration which will enable the existing plant and animal communities to survive in the long term,	
(c) to protect rare and endangered flora and fauna species,	
(d) to protect habitats for native flora and fauna,	
(e) to protect wildlife corridors and vegetation links with other nearby bushland,	
(f) to protect bushland as a natural stabiliser	

State Environmental Planning Policy Comment of the soil surface, to protect bushland for its scenic values, and to retain the unique visual identity of the landscape, to protect significant geological features, (h) to protect existing landforms, such as natural drainage lines, watercourses foreshores, to protect archaeological relics, to protect the recreational potential of (k bushland, to protect the educational potential of bushland, to maintain bushland in locations which are readily accessible to the community, and to promote the management of bushland (n) in a manner which protects and enhances the quality of the bushland and facilitates public enjoyment of the bushland compatible with its conservation.

SEPP No. 44 – Koala Habitat Protection

Aims to encourage the proper conservation and management of areas of natural vegetation that provide habitat for koalas to ensure a permanent free-living population over their present range and reverse the current trend of koala population decline:

- and reverse the current trend of koala population decline:

 (a) by requiring the preparation of plans of management before development consent
- (b) by encouraging the identification of areas of core koala habitat, and

can be granted in relation to areas of core

(c) by encouraging the inclusion of areas of core koala habitat in environment protection zones

Even though the land contains tree species listed in the SEPP. The Flora and Fauna Assessment Report found that the site does not form a core koala habitat.

SEPP No. 55 - Remediation of Land

koala habitat, and

Aims to promote the remediation of contaminated land for the purpose of reducing the risk of harm to human health or any other aspect of the environment

(b) by specifying when consent is required, and when it is not required, for a remediation

Council's aerial photographic record does not show any use being carried out that is listed in Table 1 Contaminated Land Planning Guidelines. However the 1957 and 1964 aerial photos show the existence of several agricultural sheds on the site. The land has

State Environmental Planning Policy

work, and

- (c) by specifying certain considerations that are relevant in rezoning land and in determining development applications in general and development applications for consent to carry out a remediation work in particular, and
- (d) by requiring that a remediation work meet certain standards and notification requirements.

Comment

since been developed for rural-residential housing.

The Urban Capability Assessment, in relation to contamination, concluded that the potential risk of contamination is low as set out below.

Based on the site inspection, the desktop study and limited testing it is suggested that the overall potential risk of contamination at the site would be low and contamination is not considered to pose a constraint to the proposed residential development. Removal of asbestos containing material by an accredited hygienist is required and the affected area must be validated following the removal. Screening and off-site disposal of dumped anthropogenic materials within fill material and localised areas across the site will also be required.

SEPP (Mining, Petroleum & Extractive Industries) 2007

Aims:

- (a) to provide for the proper management and development of mineral, petroleum and extractive material resources for the purpose of promoting the social and economic welfare of the State, and
- (b) to facilitate the orderly and economic use and development of land containing mineral, petroleum and extractive material resources, and
- (b1)to promote the development of significant mineral resources, and
- (c) to establish appropriate planning controls to encourage ecologically sustainable development through the environmental assessment, and sustainable management, of development of mineral, petroleum and extractive material resources, and
- (d) to establish a gateway assessment process for certain mining and petroleum (oil and gas) development:
 - (i) to recognise the importance of agricultural resources, and
 - (ii) to ensure protection of strategic

The subject site is identified as a Future Residential Growth Area on the Future Residential Growth Areas Map.

This means that the carrying out of coal seam gas development is prohibited on or under the subject land or within 2 kilometres of the subject land.

State Environmental Planning Policy Comment agricultural land and water resources, and (iii) to ensure a balanced use of land by potentially competing industries, and (iv) to provide for the sustainable growth of mining, petroleum and agricultural industries. SEPP (Coastal Management) 2018 The aim of this Policy is promote an integrated The southern part of the subject land (part of and co-ordinated approach to land use Lot 1 DP 1000694 and Lots 1-8 DP 23283) are located within the Coastal Environment Area. planning in the coastal zone in a manner Consent must not be granted for development consistent with the objects of the Coastal within this area if the proposed development is Management Act 2016 by: likely to cause adverse impacts on: (a) managing development in the coastal zone the integrity and resilience of the and protecting the environmental assets of the biophysical, hydrological and coast, and ecological environment; (b) establishing a framework for land use coastal environmental values and planning to guide decision-making in the coastal natural coastal processes; zone, and the water quality, in particular the cumulative impacts on the sensitive (c) mapping the 4 coastal management areas coastal lakes, in this case Wamberal

which comprise the NSW coastal zone, in accordance with the definitions in the Coastal Management Act 2016.

- marine vegetation, native vegetation and fauna and their habitats;
- Aboriginal cultural heritage, practices and places.

The rezoning of the 8 existing lots fronting the Central Coast Highway to R2 reflects the existing subdivision and is considered consistent with the SEPP. The rezoning of Lot 1 DP 1000694 and the resultant subdivision would not adversely affect significant stands of vegetation or adversely impact on the visual quality of the coastal zone in this locality. Future development would be required to comply with Council's requirement to detain stormwater on-site so runoff is released at predevelopment flows thus ensuring no adverse effect on Wamberal Lagoon.

The Planning Proposal is consistent with the SEPP.

Table 3 – State Environmental Planning Policy Assessment

4. Is the planning proposal consistent with applicable Ministerial Directions (s.9.1 Directions)?

The proposal has been considered against the relevant Ministerial Directions as summarised below. The full assessment of these Directions is contained within the Attachments of this proposal.

No.	Direction	Applicable	Consistent		
Emplo	Employment & Resources				
1.1	Business & Industrial Zones	N	N/A		
1.2	Rural Zones	N	N/A		
1.3	Mining, Petroleum Production and Extractive Industries	N	N/A		
1.4	Oyster Aquaculture	N	N/A		
1.5	Rural Lands	N	N/A		
Enviro	nment & Heritage				
2.1	Environmental Protection Zones	Υ	Υ		
2.2	Coastal Protection	Υ	Υ		
2.3	Heritage Conservation	Υ	Υ		
2.4	Recreation Vehicle Areas	N	N/A		
2.5	Application of E2 and E3 Zones and Environmental Overlays in Far North Coast LEPs	N	N/A		
Housir	ng, Infrastructure & Urban Development				
3.1	Residential Zones	Υ	Υ		
3.2	Caravan Parks and Manufactured Home Estates	N	N/A		
3.3	Home Occupations	Υ	Υ		
3.4	Integrating Land Use & Transport	Υ	Υ		
3.5	Development Near Licensed Aerodromes	N	N/A		
3.6	Shooting Ranges	N	N/A		
Hazaro	l & Risk				
4.1	Acid Sulfate Soils	N	N/A		
4.2	Mine Subsidence and Unstable Land	N	N/A		
4.3	Flood Prone Land	Υ	Υ		

No.	Direction	Applicable	Consistent
4.4	Planning for Bushfire Protection	Υ	Υ
Region	nal Planning		
5.1	Implementation of Regional Strategies	Revoked	N/A
5.2	Sydney Drinking Water Catchments	N	N/A
5.3	Farmland of State and Regional Significance on the NSW Far North Coast	N	N/A
5.4	Commercial and Retail Development along the Pacific Highway, North Coast	N	N/A
5.8	Sydney's Second Airport: Badgery's Creek:	N	N/A
5.9	North West Rail Link Corridor Strategy	N	N/A
5.10	Implementation of Regional Plans	Υ	Υ
Local F	Plan Making		
6.1	Approval and Referral Requirements	Υ	Υ
6.2	Reserving Land for Public Purposes	N	N/A
6.3	Site Specific Provisions	Υ	Y
Metro	politan Planning		
7.1	Implementation of A Plan for Growing Sydney	N	N/A
7.2	Implementation of Greater Macarthur Land Release Investigation	N	N/A
7.3	Parramatta Road Corridor Urban Transformation Strategy	N	N/A
7.4	Implementation of North West Priority Growth Area Land Use and Infrastructure Implementation Plan	N	N/A
7.5	Implementation of Greater Parramatta Priority Growth Area Interim Land Use and Infrastructure Implementation Plan	N	N/A
7.6	Implementation of Wilton Priority Growth Area Interim Land Use and Infrastructure Implementation Plan	N	N/A

	Applicable	Consistent
n of Glenfield to Macarthur	N	N/A
Corridor		
	n of Glenfield to Macarthur Corridor	n of Glenfield to Macarthur N

Table 4 – \$9.1 Ministerial Direction Compliance

Ministerial Section 9.1 Directions

Direction Comment Environment & Heritage

2.1 Environmental Protection Zones

Aims to protect and conserve environmentally sensitive areas.

Applies when the relevant planning authority prepares a planning proposal.

A planning proposal must include provisions that facilitate the protection and conservation of environmentally sensitive areas.

A planning proposal that applies to land within an environment protection zone or land otherwise identified for environment protection purposes in a LEP must not reduce the environmental protection standards that apply to the land (including by modifying development standards that apply to the land). This requirement does not apply to a change to a development standard for minimum lot size for a dwelling in accordance with clause (5) of Direction 1.5 "Rural Lands".

Even though the land fronting the Central Coast Highway is zoned 7(c2) it comprises 32 residential sized lots thus not having the character of an Environmental Protection zone. Conversely the western part of Lot 522 DP 1077907 and the northern part of Lot 3 DP 1000694 contain an Estuarine Paperbark Scrub Forest community which is identified as an EEC. The objective of this Direction is to protect and conserve environmentally sensitive areas. To be consistent with this Direction this environmentally sensitive area is to be protected by being zoned to E2.

The land to the west of the existing houses fronting the Highway does not exhibit any environmentally significant stands of vegetation hence the Planning Proposal would not reduce the environmental protection standards applying to the land. However, zoning the land to a more intensive zone has the potential to adversely impact the adjacent vegetation on the western side of Bakali Road if runoff is not detained. However, it is Council's policy that all stormwater runoff is detained and released at predevelopment flows. The assessment has been made as part of the Stormwater Management Plan concludes that such detention basins are able to be installed and comply with Council's requirements.

2.2 Coastal Protection

Aims to protect and manage coastal areas of NSW.

Applies when a relevant planning authority prepares a planning proposal that applies to land within the coastal zone as identified by SEPP (Coastal Management) 2018.

A planning proposal must include provisions that give effect to and are consistent with:

(a) the objects of the Coastal Management Act

The objects of the Coastal Management Act 2016 are to manage the coastal environment of New South Wales in a manner consistent with the principles of ecologically sustainable development for the social, cultural and economic well-being of the people of the State.

The southern part of the subject land (part of Lot 1 DP 1000694 and Lots 1-8 DP 23283) is located within the coastal zone. The rezoning of the 8 existing lots fronting the Central Coast Highway to R2 reflects the

Direction

- 2016 and the objectives of the of the relevant coastal management areas, and
- (b) the NSW Coastal Management Manual and associated toolkit,
- (c) the NSW Coastal Design Guidelines 2003.

A planning proposal must not rezone land which would enable increased development or more intensive land use on land:

- (a) within a coastal vulnerability area identified by the SEPP (Coastal Management) 2018, or
- (b) that has been identified as land affected by current or future coastal hazard in a LEP or DCP, or a study or assessment undertaken by a public authority or a relevant planning authority.

Comment

existing subdivision and is considered consistent with the Coastal Management Act. The rezoning of Lot 1 DP 1000694 and the resultant subdivision would not adversely affect significant stands of vegetation or adversely impact on the ecological quality of the coastal zone in this locality. Future development would be required to comply with Council's requirement to detain stormwater on-site so runoff is released at pre-development flows thus ensuring no adverse effect on Wamberal Lagoon or the ecological integrity and biological diversity of vegetation and habitat downstream.

The NSW Coastline Management Manual provides "information to assist present and potential users and occupiers of the coastline to understand the nature of coastline hazards and the options available for their management." As the site is not subject to immediate coastal processes it is not relevant to the Planning Proposal.

The Coastal Design Guidelines relates to design of dwellings and location of new settlements and is not strictly relevant to this Planning Proposal. The following objectives are however pertinent to this Planning Proposal:

- To protect and enhance the cultural, ecological and visual characteristics of a locality.
- To limit coastal sprawl by establishing separation and greenbelts between settlements.
- To integrate new development with surrounding land uses.
- To encourage new coastal settlements to be appropriately located.
- To create neighbourhoods centred around services and facilities.

Zoning the 8 lots fronting the Central Coast Highway to Residential is consistent with the existing visual characteristics of the locality. Zoning Lot 1 DP 1000694 to Residential is appropriate given the physical character of the land and access to services and facilities.

2.3 Heritage Conservation

Aims to conserve items, areas, objects and places of environmental heritage significance and indigenous heritage significance.

Applies when the relevant planning authority

An Aboriginal Cultural Heritage Assessment was undertaken and identified a high level of ground disturbance associated with the subdivision and development of the Project Area including land

Direction

prepares a planning proposal.

A planning proposal must contain provisions that facilitate the conservation of items, places, buildings, works, relics, moveable objects or precincts of environmental heritage significance to an area, in relation to the historical, scientific, cultural, social archaeological, architectural, natural or aesthetic value of the item, area, object or place, identified in a study of the environmental heritage of the area. This includes items, areas, objects and places of indigenous heritage significance.

Comment

clearing, the construction of a power easement, access roads and services and landscaping. These disturbances has disturbed and removed sections of the A horizon, which is associated with the potential for Aboriginal objects.

The search of the AHIMS database identified no registered Aboriginal objects within the Project Area. The Project Area is assessed to be of low Aboriginal archaeological sensitivity.

Housing, Infrastructure and Urban Development

3.1 Residential Zones

Aims to encourage a variety of housing choice, to make efficient use of existing infrastructure and services, ensure new housing has appropriate access to infrastructure and services, and to minimise the impact of residential development on the environment.

This Direction applies when a planning proposal affects land within an existing or proposed residential zone. The draft LEP shall include provisions that will broaden the choice of building types, make more efficient use of existing infrastructure and services, reduce the consumption of land for housing on the urban fringe and be of good design. The Direction also requires that residential development is not permitted until land is adequately serviced (or arrangements satisfactory to the council, or other appropriate authority, have been made to service it).

Although rezoning of land fronting the Central Coast Highway will also permit the range of housing permitted in the R2 zone, the individual residential sized lots already exist making it unlikely that more intensive residential development would occur. The R2 zone is consistent with the zoning of residential land in the locality and will make efficient use of existing infrastructure and services in the locality. The low density residential zone will not permit the broad range of housing types as is permitted in the medium density residential zones.

The Planning Proposal to rezone the land to the west of the existing houses fronting the Highway to R2 will permit the range of housing permitted in the R2 zone such as dwelling houses, seniors housing (under SEPP Housing for Seniors or People with a Disability) and secondary dwellings (under SEPP Affordable Rental Housing). However, given the fragmented nature of the existing land ownership and the existing dwellings on the land it is unlikely that the land would be used for substantial development such as seniors housing.

The land is serviced by water and sewer however due to the additional loads created by the proposed rezoning and subsequent development, contributions will have to be made towards the augmentation of the water and sewer systems.

3.3 Home Occupations

Aims to encourage the carrying out of low impact small business in dwelling houses.

Applies when the relevant planning authority

The proposal does not impact on the permissibility of home occupations.

Direction	Comment
prepares a planning proposal.	

3.4 Integrating Land Use & Transport

Aims to ensure that urban structures, building forms, land use locations, development designs, subdivision and street layouts to achieve: improving access to housing, jobs and services by walking, cycling and public transport; increasing choice of available transport and reducing transport on cars; reducing travel demand; supporting efficient and viable public transport services; and provide for efficient movement of freight.

Applies when a planning proposal creates alters or moves a zone or provision relating to urban land, including land zoned for residential, business, industrial, village or tourist purposes. The Planning Proposal is located with easy access to the Central Coast Highway which is the major arterial road connecting the coastal communities with regular and frequent bus services to Bateau Bay, Erina Fair and Gosford City Centre. Whilst future residents could use their private vehicles, the option to use public transport would be available.

Hazard & Risk

4.1 Acid Sulfate Soils

Aims to avoid significant adverse environmental impacts from the use of land that has a probability of containing acid sulfate soils.

Applies when a relevant planning authority prepares a planning proposal that will apply to land having a probability of containing acid sulfate soils. The Acid Sulfate Soils Planning Maps indicate that the subject land is within Class 5. The Acid Sulfate Soil map layer in the Gosford LEP 2014 is to be updated accordingly as part of this Planning Proposal.

4.3 Flood Prone Land

Aims to ensure that development of flood prone land is consistent with the NSW Government's Flood Prone Land Policy and the principles of the Floodplain Development Manual 2005, and ensure that the provisions of an LEP on flood prone land is commensurate with flood hazard and includes consideration of the potential flood impacts both on and off the subject land.

Applies when a relevant planning authority prepares a planning proposal that creates, removes or alters a zone or a provision that affects flood prone land. The Floodplain Development Manual, 2005 defines the Flood Planning Area as the area of land below the Flood Planning Level (i.e. combination of flood events and freeboards as determined in management studies and incorporated in management plans) and thus subject to flood related development controls.

The zoning of the land fronting the Central Coast Highway reflects the residential scale development currently in existence. However, a drainage easement is located on the northern boundary of one of the residential sized lots (No 971) fronting the Central Coast Highway and carries stormwater from the Highway to the easement located on the larger 7(c2) lots to the west. This residential sized lot and others may be subject to secondary flows. Whilst zoning these lots to Residential will not affect the existing development on the lots, the R2 zone does permit additional uses which may not be able to be approved if the land is affected by flooding.

Direction Comment

A drainage easement consisting of an overgrown, open channel commences at the rear of No 971 Central Coast Highway and ends at the unformed section of Bakali Road to the west. The open channel passes through three 7(c2) zoned lots before spilling out onto the unformed section of the Bakali Road. Even though there is a drainage reserve on the western side of Bakali Road, there is no system within the drainage reserve to convey stormwater flows.

The open drainage channel is not located in the lowest part of the subject land; the lowest area is to the north of the channel and this grassed overland flow path conveys the majority of stormwater from the Highway. It is proposed to regularise this overland flow path within a channel which is able to accommodate the Probable Maximum Flood (PMF).

This approach takes advantage of the local terrain however to ensure flood risk to future occupants is minimised further information is required prior to exhibition of the planning proposal. This is to ensure the Flood Study is consistent with the guidelines and principles of the Floodplain Development Manual. Any recommendations of the Flood Study could be incorporated in the Gosford DCP Chapter applying to the subject land.

4.4 Planning for Bushfire Protection

Aims to protect life, property and the environment from bushfire hazards, and encourage sound management of bushfire prone areas.

Applies when a planning proposal affects or is in proximity to land mapped as bushfire prone land.

In the preparation of a planning proposal request, the relevant planning authority must consult with the Commissioner of the NSW Rural Fire Service following receipt of a gateway determination.

The subject land is classified as Rural Fire Service Category 1 Vegetation and Bushfire Buffer. Consequently the Planning Proposal and revised Bushfire Assessment Report have been referred to the Rural Fire Service for comment. The comments are set out below.

The New South Wales Rural Fire Service has reviewed the proposal and raises no objections subject to a requirement that the future subdivision of the land complies with Planning for Bush Fire Protection 2006. This includes, but is not limited to:

> Provision of Asset Protection Zones (APZs) within the proposed lots in accordance with Table A2.4;

Direction	Comment
	 Access to be provided in accordance with design specifications set out in section 4.1.3. This includes the incorporation of perimeter roads (i.e. roads that interface the hazard, such as the E2 zone) and through roads; and Services to be provided in accordance with section 4.1.3.

Regional Planning

5.10 Implementation of Regional Plans

Aims to give legal effect to the vision, land use strategy, policies, outcomes and actions contained within regional strategies.

Applies when the relevant planning authority prepares a planning proposal that is located on land addressed within the Far North Regional Strategy, Lower Hunter Regional Strategy, Central Coast Regional Strategy, Illawarra The Planning Proposal is considered to be consistent with the directions and actions contained in the Central Coast Regional Plan as indicated in the response to Question 1 above.

Local Plan Making

6.1 Approval and Referral Requirements

Aims to ensure that LEP provisions encourage the efficient and appropriate assessment of development.

This Direction requires a Planning Proposal to minimise the inclusion of concurrence/consultation provisions and not identify development as designated development. This Planning Proposal is consistent with this direction as no such inclusions, or designation is proposed.

6.2 Reserving Land for Public Purposes

Aims to facilitate the provision of public services and facilities by reserving land for public purposes, and facilitate the removal of reservations of land for public purposes where land is no longer required for acquisition.

Applies when the relevant planning authority prepares a planning proposal.

The Planning Proposal does propose to zone some land RE1 Public Recreation which is for public purposes.

6.3 Site Specific Provisions

Aims to discourage unnecessarily restrictive site specific planning controls.

Applies when the relevant planning authority prepares a planning proposal to allow particular development to be carried out.

The Planning Proposal uses existing zones, floor space ratio, height of building and lot size requirements set out in the Standard Instrument LEP. It is therefore consistent with this Direction.

Direction	Comment
The Planning Proposal must use an existing zone	
already applying in an environmental planning	
instrument and not impose any development	
standards in addition to those already contained in	
the environmental planning instrument. The proposal	
shall not contain or refer to drawings/concept plans	
that show details of the proposed development.	

Table 5: S9.1 Ministerial Direction Assessment